

Establishing Effective Civil Service Rules February, 2023

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Attorneys at Law

Civil Service Commission's Duties

- Adopts and publishes rules
- Classifies positions/establishes ranks in **Police/Fire Departments**
- Involved in hiring and promotional process
- May hear disciplinary appeals
- Determines physical and mental fitness

Appoints Civil Service Director

Matters in which Commission Not Involved

- Appointment and removal of the Police Chief or Fire Chief
- Total number of employees and the number in each rank
- Day-to-day operations of Police or Fire Department
- Department rules
- Assignment of personnel
- Pay or benefits

Fire Chief ach rank ent

Commission Authority to Enact Local Rules §143.008

The Commission has the statutory responsibility to adopt, publish, and enforce rules relating to the following:

- **Proper conduct of Commission business;**
- Cause for removal or suspension of a Firefighter or **Police Officer**

LOCAL RULES CAN SERVE AS GAP-FILLER

Commission cannot preempt legislation/Chapter 143 – **BUT**, can establish rules and procedures within the statute.

- Local Rules could include:
- Defining terms that are not defined in statute
- Delegating some Commission duties to Director
- Establishing rules to conduct meetings Defining reasons for removal of commission member

LOCAL RULES

Cannot preempt Legislation/Chapter 143

When is it "gap filling" and when is the rule preempted by Chapter 143?

Ask your city attorney!

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DIRECTOR DUTIES §143.012

Prepare minutes

Maintain records (§143.037)

Certify eligible candidates

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Hiring Standards

- Set by state law
- Age limitations: PD is 45; FD cannot be 36 at times of hire
- Rule of Three City Manager appoints highest score, but can bypass for valid reason (possession of Fire/Police Certifications) – §143.026
- No scored interviews (only pass/fail)
- No part-time employees





Hiring Standards (Continued)

- No scored interviews (only pass/fail)
- Chief must justify anyone passed over on the eligibility list based on disqualifiers adopted by CSC
- Probationary period of one year (18 months if sent to academy)– cannot be extended
- No part-time employees
- Sets qualifications and causes for rejection



Hiring

- Establish dates for entrance examination sign up
- Establish tiebreakers
- Preference for certified candidates
- Probationary period of one year (18 months if sent to academy)- cannot be extended



Appointment of mental and physical doctors

Sections 143.022, 143.081

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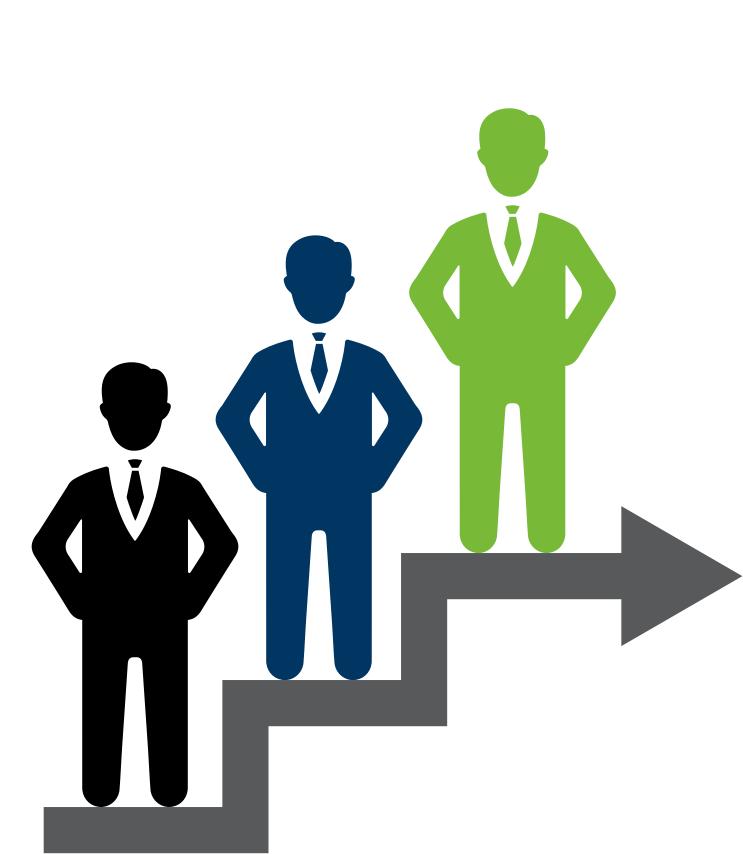
Promotions

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Sections 143.028-.036

Commission's Role in Promotions

- Approves study materials/source lists (§143.029)
- Posts notice
- May open examination to next lower classification (§143.031)
- Establishes rules regarding tests (§143.032)
- Ensures fairness
- Establishes eligibility (§143.028, §143.031)



Commission's Role in Promotions

- Establishes procedures for tie-breakers if adopted by a local rule
- Holds appeals hearing (§143.034, TLGC)
- Receives reason for promotional bypass (§143.036)
- Establishes procedures for promotional examination appeals by local rule
- Establishes examination procedures when candidate is deployed or in the military by local rule (§143.032)

Promotional Examinations & Grades

- Section 143.032 and 143.033
- Entire test must be in writing and graded immediately after examination
- Raw scores must be posted within 24 hours after the exam is held (143.033(d))
- Test score is composed of raw score + seniority points
- Eligibility list lasts one year after the date on which written examination is given (143.036(h))
- Strict deadlines on promotional process



Promotions

- Chief can pass over number 1 but only for good reason
- Bypassed candidate has right of appeal hearing before **CSC** or Hearing Examiner
- Strict deadlines on promotional process must schedule examination and make appointments within 60 days if list exists, or 90 days if no list exists, or risk paying the promoted person back pay
- Removes/reduces flexibility in event of restructuring ranks/services of departments

Promotions

- Establish rule regarding deadline for turning in intent to test
- Establish procedures for election and adopts alternate system in PD after election (§143.035)
- Receives reason for promotional bypass (§143.036)
- Establishes procedures for promotional examination appeals
- Establishes examination procedures when candidate is deployed or in the military
- Education? Certification?

ng in intent to test pts alternate system

(§143.036) xamination appeals n candidate is

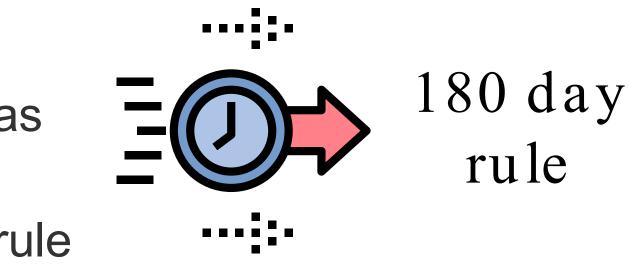
Discipline

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Discipline

- Causes for temporary or indefinite suspension as listed only in TLGC Chapter 143
- Statute of limitations for suspensions: 180 day rule
- Employee can appeal CSC decision to District Court
- City and employee can appeal hearing examiner decisions to District Court- same deadline
- Local and departmental rules can provide other reasons which are consistent with Chapter 143



Involuntary Demotions TLGC § 143.054

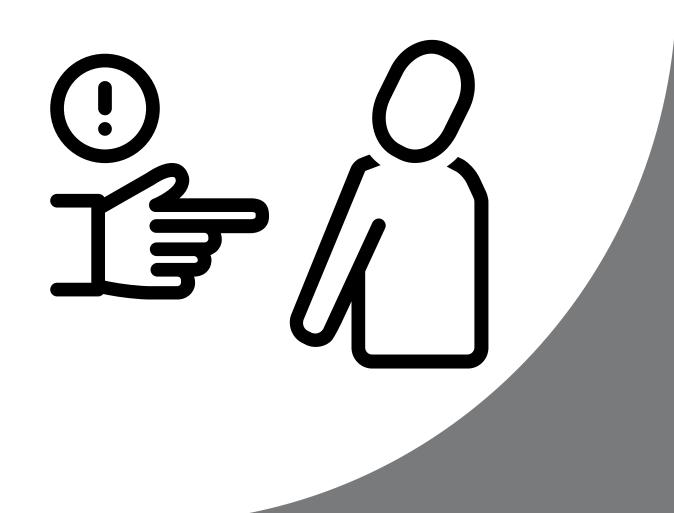
- Only a Chief may recommend a demotion
- If CSC agrees that probable cause exists, then employee has a right to appeal to CSC or to outside hearing examiner

Discipline – Reprimands

- No jurisdiction over informal discipline
- Written reprimands and verbal counseling







Appeals/Appeal s Hearings

§§143.052, 143.054, 143.036

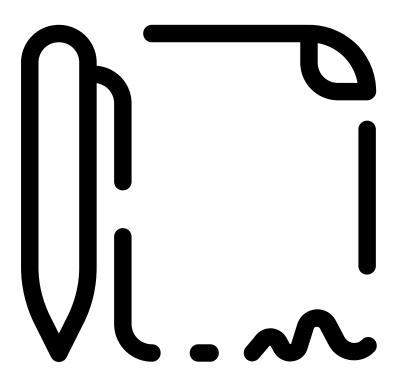
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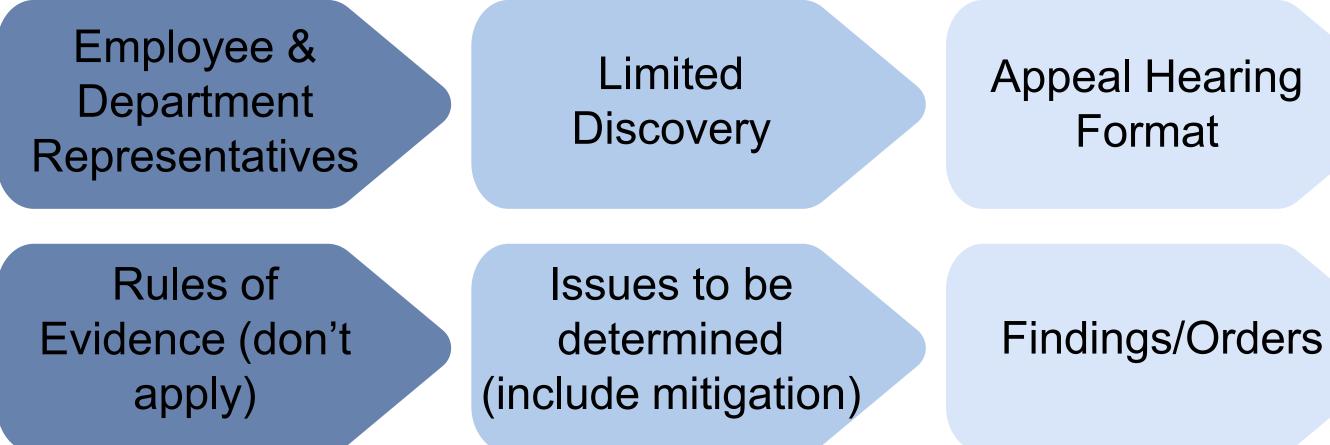
Only Formal Discipline may be Appealed

- Temporary suspension (1-15 days)
- Indefinite suspension (16+ days)
- Recommended involuntary demotion
- Promotional bypass

Procedures for Appeal: 143.010, 143.052, 143.053



Hearing Process LOCAL RULES SHOULD OUTLINE



Hearing Procedures

Discipline – Appeals

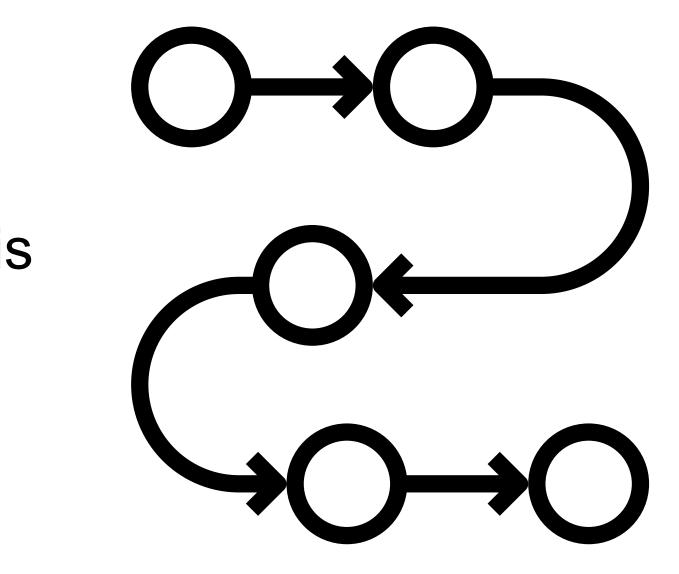
- Use rulemaking power here
 - Who strikes the list first?
 - Require parties to exchange witness and exhibit lists
 - Establish burden of proof
- What other rules would you establish?



Hearing Process

- Subpoena issuance if Commission is hearing the appeal
- Conduct of hearing

 If appealed to the Commission, the Commission hears and determines the appeal
 - Vote must be in public and must find truth of the charges



Hearing Examiners – Section 143.057

- Only employee may choose
- Limited appeal of Hearing Examiner decisions
- Ensure 'qualified' and 'neutral'



Director coordinates all matters

Other Rules

- Line of duty illness or injury
- light duty
- Fitness for duty
- Defer to City policy

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Injured/ill employees who refuse

Military Leave

USERRA

Texas Government Code, Ch. 437

Governor's deployment – protected

Military Leave of Absence, §143.072

Military Leave Time Accounts, §143.075

Questions?

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